



IFRAP
Integrated
Flood Resilience &
Adaptation Project



Ministry of Planning
Development &
Special Initiatives



INTEGRATED FLOOD RESILIENCE & ADAPTATION PROJECT

Quarterly Progress Report (Q2)

(October–December 2025)

(Component-IV)

MONITORING & EVALUATION (M&E) CONSULTANT

INTEGRATED FLOOD RESILIENCE & ADAPTATION PROJECT (IFRAP)

Quarterly Progress Report – Q2 (October–December 2025)

All-Component Indicator Summary, with Detailed Progress for Component-IV
Federal Project Management Unit (FPMU)

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Glossary of Acronyms and Abbreviations

API - Application Programming Interface
AWP - Annual Work Plan
AWS - Automatic Weather Station
CE - Citizen Engagement
DQA - Data Quality Assurance
ESMF - Environmental and Social Management Framework
FGD - Focus Group Discussion
FPMU - Federal Project Management Unit
GAP - Gender Action Plan
GIS - Geographic Information System
GRM - Grievance Redress Mechanism
HRU - Housing Reconstruction Unit
IFRAP - Integrated Flood Resilience and Adaptation Project
IR - Intermediate Results
IRI - Intermediate Results Indicator
ISM - Implementation Support Mission
IVR - Interactive Voice Response
JV - Joint Venture
KII - Key Informant Interview
KM - Knowledge Management
M&E - Monitoring and Evaluation
MIS - Management Information System
MoPDSI / MoPD&SI - Ministry of Planning, Development, and Special Initiatives
NOL - No Objection Letter
P&DD - Planning and Development Department
PAD - Project Appraisal Document
PDO - Project Development Objective
PIU - Provincial Implementing Unit
PMIS - Project Monitoring Information System
PSC - Project Steering Committee
RBMEF - Results-Based Monitoring and Evaluation Framework
TA - Technical Assistance
ToR / TORs - Terms of Reference
VRC - Village Reconstruction Committee
WB - World Bank

EXECUTIVE SUMMARY

This report covers Q2 (October–December 2025) of IFRAP. Section 1 presents the Results Framework indicators for all project components, drawing on the respective PIU progress records, M&E monitoring data and FPMU documentation.

Component I remained at the preparatory, design and procurement-planning stages, with no physical works initiated during the quarter. For the irrigation sub-component, the Preliminary Site Assessment Report and Flood Risk Analysis Report were completed in November 2025. The ESMP/IEE/EIA documentation and design proposals for the irrigation packages remained under preparation. Under the roads and bridges sub-component, the Design Phase Inception Report, Feasibility Assessment Report, Quality Assurance Plan, site-specific ESMP reports and detailed engineering design documents were still in progress at the end of the quarter.

Component II advanced procurement and site-readiness activities. The AWS supply contract was signed on 18 December 2025, and 91 of the proposed 110 sites had been screened by the reporting cut-off. Procurement of weather radars, high-performance computing equipment and system-integrator services remained under review, subject to resolution of financing arrangements.

Component III continued implementation of resilient housing reconstruction activities. By the end of the quarter, beneficiary bank accounts had been opened for 43,727 households, construction had commenced for 42,547 housing units, and 8,283 units had reached completion. This progress corresponds to an estimated 71,053 beneficiaries and approximately 1,325,280 person-days of employment. M&E field verification of a 644-site sample did not identify significant anomalies in relation to reported construction progress. The PIU-III GRM recorded a resolution rate of 78.8%, with 208 of 264 registered cases resolved.

Component IV, implemented by the Federal Project Management Unit, continued to provide project coordination, fiduciary oversight, intergovernmental liaison and support for monitoring systems. Under IRI-4, River Basin Planning Studies, FPMU formally requested the Government of Balochistan on 15 September 2025 to identify priority feasibility studies. Subsequently, on 21 October 2025, the Irrigation Department, in consultation with relevant provincial stakeholders, submitted a comprehensive package of priority feasibility study themes to the Planning and Development Department, Government of Balochistan. Formal provincial concurrence was received in the following quarter, on 13 January 2026, and is therefore reported as subsequent-quarter progress rather than a Q2 achievement.

No material progress was recorded under IRI-2, Community Flood Resilience Plans, which remained under discussion with the World Bank and the Project Steering Committee following its proposed reassignment to Component III. Similarly, no substantive progress was recorded under IRI-6, Citizens' Engagement Strategy, which remained under discussion.

The Q2 GRM record shows that five complaints were received through the centralized Component-IV channel, complaint@ifrap.org.pk. Most related to Component-III implementation and were routed through the centralized channel for project-level tracking and reporting.

1. OVERVIEW OF REPORTING PERIOD

1.1. Component-I

Component-I (Community Infrastructure Rehabilitation) covers restoration of irrigation systems, flood protection infrastructure, and road connectivity. Per the Component-I Q2 Quarterly Progress Report (Oct–Dec 2025), the Preliminary Site Assessment Report and Flood Risk Analysis Report for the irrigation sub-component were completed in November 2025, approximately four months after their planned completion date of 16 July 2025; the ESMP/IEE/EIA report and design proposals for 14 irrigation packages remained in progress at the close of the quarter. Under the roads and bridges sub-component, the Design Phase Inception Report, Feasibility Assessment Report, Quality Assurance Plan, site-specific ESMP reports and Detailed Engineering Design Documents all remained in progress, originally planned for completion between August and October 2025. No procurement award, contractor mobilization or physical construction activity had commenced during the quarter, so PDO and Intermediate Results indicators remain at preparatory-phase status.

1.1.1. PROJECT DEVELOPMENT OBJECTIVES (PDO) INDICATORS

Indicator No.	Indicator Description	Unit of Measure	End Target	Q2 Status (Oct–Dec 2025)	Remarks
PDO-1	People regaining access to at least one essential service	Number	1,500,000	0 Achievement (Preparatory phase)	Component-1 activities at design and planning stage; surveys and measurement to commence after initiation of physical works.
Sub-Indicator-01	Of which are females	Percentage	50	0 Achievement (Preparatory phase)	Gender-disaggregated measurement to be undertaken once service restoration begins.
PDO-2	People with enhanced resilience to climate risks	Number	1,800,000	0 Achievement (Preparatory phase)	Flood protection and resilience interventions under preparation stage.
Sub-Indicator-02a	Of which are youth	Number	540,000	0 Achievement (Preparatory phase)	Beneficiary identification pending physical implementation.
Sub-Indicator-02b	Of which are females	Number	900,000	0 Achievement (Preparatory phase)	Gender-disaggregated resilience tracking to begin post-implementation.

1.1.2. INTERMEDIATE RESULTS INDICATORS

Indicator No.	Indicator Description	Unit of Measure	End Target	Q2 Status (Oct–Dec 2025)	Remarks
IRI-3	Land area benefitting from restored irrigation systems	Hectare (Ha)	50,000	0 Achievement (Preparatory phase)	Irrigation design proposals and assessments ongoing.
IRI-5	Land area with improved protection through rehabilitated flood protection infrastructure	Hectare (Ha)	50,000	0 Achievement (Preparatory phase)	Flood protection designs under preparation.
IRI-7	Registered grievances satisfactorily resolved in line with the GRM	Percentage	100	100	GRM is operational.
IRI-8	Length of roads rehabilitated	Kilometers	20	0 Achievement (Preparatory phase)	Roads & bridges design documents under review.

Indicator No.	Indicator Description	Unit of Measure	End Target	Q2 Status (Oct–Dec 2025)	Remarks
IRI-9	Restoration of small community facilities	Number	2	Held in abeyance	Activity placed in abeyance; no implementation progress recorded.

1.2. Component-II

Component-II (Strengthening Hydromet and Climate Services) covers hydrometeorological modernization, weather forecasting, and early warning systems. Per the Component-II Q2 Quarterly Progress Report (Oct–Dec 2025), progress centred on technical assessments and procurement: 91 of 110 proposed Automatic Weather Station (AWS) sites had been screened by the reporting cut-off, and an AWS supply contract was signed on 18 December 2025, with equipment delivery scheduled for June–December 2026. Weather radar procurement, together with High-Performance Computing (HPC) and System Integrator procurement, remained under review pending resolution of financing arrangements, with the Government of Pakistan considering financing through PSDP under the revised PC-I. Training design for satellite data sets and flood-forecasting software was finalized, and social screening for the Radar ESMP was completed.

1.2.1. PROJECT DEVELOPMENT OBJECTIVES (PDO) INDICATORS

Indicator No.	Indicator Description	Unit of Measure	End Target	Q2 Status (Oct–Dec 2025)	Remarks
PDO-2	People with enhanced resilience to climate risks	Number	1,800,000	0 Achievement (Preparatory phase)	Modernization of observation infrastructure, data management and forecasting interventions are under preparation stage.
Sub-Indicator-02a	Of which youth	Number	540,000	0 Achievement (Preparatory phase)	Beneficiary identification pending physical implementation.
Sub-Indicator-02b	Of which women	Number	900,000	0 Achievement (Preparatory phase)	Gender-disaggregated measurement to be undertaken once equipment is installed and system is operational.
PDO-4	Increase in weather forecast lead time of PMD	Days	5	0 Achievement (Preparatory phase)	Modernization of observation infrastructure, data management and forecasting interventions are under preparation stage.

1.2.2. INTERMEDIATE RESULTS INDICATORS

Indicator No.	Indicator Description	Unit of Measure	End Target	Q2 Status (Oct–Dec 2025)	Remarks
IRI-7	Registered grievances satisfactorily resolved in line with the GRM	Percentage	100	No complaints received (Complaint Box, PIU-II office, Saidpur)	Equipment / AWS are in the procurement process.
IRI-10	Weather radars installed and operationalized	Number	4	0 Achievement (Preparatory phase)	Technical specifications for radars submitted to the World Bank; procurement approach under review.
IRI-11	Automatic Weather Stations (AWS) installed and operationalized	Number	110	0 Achievement (Preparatory phase)	Procurement contracts signed 18 December 2025; 91 of 110 sites screened; supply expected FY 2026–27.

Indicator No.	Indicator Description	Unit of Measure	End Target	Q2 Status (Oct–Dec 2025)	Remarks
IRI-12	Hydrological modelling-based early warning system established for hill torrents in Balochistan	Yes/No	Yes	0 Achievement (Preparatory phase)	Preparatory phase.

1.3. Component-III

Component-III (Resilient Housing Reconstruction and Restoration) covers restoration of flood-affected housing, inclusion of vulnerable households, employment generation, and grievance redress. Per Component-III Q2 monitoring (Oct–Dec 2025), beneficiary bank accounts were opened for 43,727 households and construction was initiated for 42,547 units against an annual target of 51,000 housing units; 8,283 housing units were fully completed, with the remaining units progressing through plinth, lintel and roof stages. The M&E team verified progress through a field-based sample of 644 housing sites, of which 402 were found completed, with no significant anomalies identified between sampled sites and PIU-reported progress. Registered grievances at PIU-III stood at 78.8% resolved (208 of 264 reported cases).

1.3.1. PROJECT DEVELOPMENT OBJECTIVES (PDO) INDICATORS

Indicator No.	Indicator Description	Unit of Measure	End Target	Q2 Status (Oct–Dec 2025)	Remarks
PDO-1	People regaining access to at least one essential service	Number	1,500,000	71,053	Based on 12,688 completed roof-level housing units multiplied by average household size (5.6 persons).
Sub-Indicator-01	Of which are females	Percentage	50	48.2	Derived from household-level gender composition of monitored beneficiaries.
PDO-3	Person-days of Employment Generated	Number	14,500,000	1,325,280	8,283 houses construction completed; one house construction generates approximately 160 person-days of employment.

1.3.2. INTERMEDIATE RESULTS INDICATORS

Indicator No.	Indicator Description	Unit of Measure	End Target	Q2 Status (Oct–Dec 2025)	Remarks
IRI-1	Housing units restored / reconstructed	Number	97,000	12,688 completed roof level	A total of 644 housing sites were visited by the M&E Consultant; of these, 402 houses were found completed, while the remaining units were at various stages of construction or had not yet started. Field verification found no significant anomalies between sampled sites and PIU-reported progress, indicating satisfactory implementation.
IRI-1a	Of which female-headed households and households with vulnerable women	Percentage	25	37.5	Based on household-level gender and vulnerability analysis.
IRI-1b	Of which households with persons with disabilities	Percentage	5	7.3	Based on household-level data on persons with disabilities.

Indicator No.	Indicator Description	Unit of Measure	End Target	Q2 Status (Oct–Dec 2025)	Remarks
IRI-7	Registered grievances satisfactorily resolved in line with the GRM	Percentage	100	78.8	Based on C-3 GRM summary: 208 of 264 reported cases resolved.

1.4. Component-IV

The component is implemented through the Federal Project Management Unit (FPMU), representing the Federal Ministry of Planning and Special Initiatives and serving as the primary coordination and oversight mechanism for IFRAP. Within the Results-Based Monitoring Framework, Component-IV does not directly contribute to PDO indicators; its contribution is reflected through three Intermediate Results Indicators.

1.4.1. INTERMEDIATE RESULTS INDICATORS — SUMMARY

Indicator No.	Indicator Description	Unit of Measure	End Target	Q2 Status (Oct–Dec 2025)	Remarks
IRI-2	Community flood resilience plans prepared	Number	20	No progress recorded during Oct–Dec 2025 (1 of 20).	Discussion on the institutional arrangement for preparing the Community Resilience Plan, initiated during the Q1 Implementation Support Mission (ISM) between the World Bank, HRU and FPMU, remained ongoing. Per the Component-IV progress record, this indicator is understood to have been passed to Component-III at the World Bank's direction, with the matter under discussion with the World Bank and the Project Steering Committee.
IRI-4	River basin planning studies developed	Number	3	Preparatory milestone completed (0 of 3 studies formally launched).	Building on FPMU's request of 15 September 2025 (Annex 1), the Irrigation Department, GoB, in consultation with the Project Director IFRAP (Component-I), submitted a comprehensive, phased package of priority feasibility studies to the Planning & Development Department (P&DD), GoB, vide letter dated 21 October 2025 (Annex 2). GoB P&DD's formal concurrence with the proposed themes followed in Q3 (13 January 2026).
IRI-6	Citizens' engagement strategy developed and rolled out	Text	Yes	Strategy not developed	Strategy not developed

1.4.2. PROGRESS ASSESSMENT DURING Q2

The main development recorded during the quarter was under IRI-4 (River Basin Planning Studies). Following FPMU's request for feasibility study suggestions issued to the Planning & Development Department (P&DD), Government of Balochistan (GoB), on 15 September 2025, the Irrigation Department, GoB, in consultation with the Project Director IFRAP (Component-I), submitted a comprehensive, phased package of priority feasibility studies to P&DD, GoB, vide letter dated 21 October 2025. This submission represents the principal preparatory milestone achieved toward the

three River Basin Planning Studies targeted under IRI-4; formal concurrence by GoB P&DD with the proposed themes followed in the subsequent quarter (13 January 2026).

No progress was recorded against IRI-2 (Community Flood Resilience Plans) during the quarter. Per the Component-IV progress record, this indicator is understood to have been passed to Component-III at the direction of the World Bank, with the matter currently under discussion with the World Bank and the Project Steering Committee (PSC). IRI-6 (Citizens' Engagement Strategy) also remained under discussion, with no change in status from the previous quarter.

➤ **CUMULATIVE PROGRESS – FY 2025–26 (THROUGH DECEMBER 2025)**

- 15 September 2025: FPMU wrote to the P&DD, GoB, requesting feasibility study suggestions aligned with IFRAP's PDOs, Results Framework and Financing Agreement (Annex 1).
- 21 October 2025: Irrigation Department, GoB, in consultation with the Project Director IFRAP (Component-I), submitted a comprehensive, phased package of priority feasibility studies to P&DD, GoB (Annex 2).
- 22 September 2025 – ongoing: Component-IV's Grievance Redress Mechanism (GRM) operationalized and functional across email, mobile/WhatsApp and complaint-box channels.
- Q1 (Jul–Sep 2025): Discussion initiated during the World Bank Implementation Support Mission (ISM) on the institutional arrangement for preparing the Community Resilience Plan (IRI-2); HRU developed and submitted 1 community resilience plan to the World Bank.

These milestones represent the preparatory and consultative foundation for the three River Basin Planning Studies targeted under IRI-4; formal GoB concurrence and subsequent ToR development progressed in the following quarter.

2. GRM COORDINATION AND ANALYSIS

The GRM is coordinated by C-IV (FPMU) as the central project-level mechanism for all IFRAP components, including Component-IV. This coordination role ensures the systematic receipt, documentation, assessment, referral, follow-up, and timely redress of grievances in accordance with approved protocols, thereby strengthening accountability, transparency, and stakeholder responsiveness across the project.

The Grievance Redress Mechanism (GRM) for Components 1, 2 and 4 — developed and operationalized by the M&E Consultants (EASE PAK JV) and made functional from 22 September 2025 — remained operational throughout the quarter across all approved intake channels: the centralized email address (complaint@ifrap.org.pk), mobile SIM/WhatsApp numbers, and complaint boxes placed at PIU offices. Per the Quarterly GRM Report (Q2, October–December 2025) prepared by the M&E Consultants, grievances relating to Component-III are received on the centralized email channel and routed under Component-IV for program-level reporting purposes, though their operational handling and resolution remain managed through PIU-III's independent GRM system.

Metric	Component-IV Channel — Q2 (Oct–Dec 2025)
Complaints Received	5
Complaints Resolved	5
In Progress	1
Average Resolution Time	3 days (based on cases resolved during the quarter)
Satisfaction Rating (avg.)	Not yet systematically captured

Cumulative Summary — Complaints Received at complaint@ifrap.org.pk (through 30 December 2025)

Metric	Component-IV Channel — Cumulative (through Dec 2025)
Complaints Received	21 (5 during Q2 + 16 cumulative to end of Q1)
Complaints Resolved	17 (5 during Q2 + 12 cumulative to end of Q1)
In Progress	1

Separately, PIU-III maintains a standalone GRM system for Component-III, from which the M&E Consultants receive summary-level analytical data for monitoring and reporting purposes. Per the Consolidated Summary of Complaints received at PIU-III during Oct–Dec 2025 (Annex 3), a total of 264 cases were recorded, of which 208 were closed, 51 remained in process, 3 were returned and 2 were pending — a 78.8% resolution rate, consistent with the Component-III IRI-7 figure reported in Section 1.3.2 above.

Complaints processed under the Component-IV channel during the quarter primarily related to recruitment and hiring matters, an international procurement debriefing request, and payment and contractual disputes; the majority were resolved within the reporting period. No field-level grievances were reported under Components I and II during the quarter, consistent with the absence of physical implementation activity under those components. Full case-level detail is provided in the Quarterly GRM Report (Q2).

3. COMMUNICATION – COORDINATION WITH STAKEHOLDERS (COMPONENT-IV)

Stakeholder engagement during October–December 2025 centred on two workstreams: advancing the feasibility studies process under IRI-4, and GRM coordination with PIU and FPMU focal persons.

3.1. Feasibility Studies (IRI-4) Coordination

- Formal correspondence was maintained with the Planning & Development Department (P&DD), GoB, building on FPMU's request of 15 September 2025.
- The Irrigation Department, GoB, coordinated with the Project Director IFRAP (Component-I) to compile and submit a comprehensive package of priority feasibility studies to P&DD, GoB, vide letter dated 21 October 2025.
- This engagement laid the groundwork for GoB P&DD's formal concurrence with the proposed feasibility study themes, received in the subsequent quarter (13 January 2026).

3.2. GRM Coordination Meetings

The GRM Associate maintained regular coordination with GR Focal Persons at PIU-I (Quetta), PIU-II (Islamabad/Saidpur) and FPMU throughout the quarter, per the Quarterly GRM Report (Q2):

- PIU-I, Quetta: coordination meetings held with the GR Focal Person / DPD on 21 October, 29 October, 19 November and 9 December 2025, covering GRM status, field-level challenges, and complaint-box verification. No complaints were reported at PIU-I during the quarter.
- FPMU and PIU-II, Islamabad: meetings held on 9 October, 10 November, 17 November, 20 November, 21 November, 28 November, 2 December and 10 December 2025 with GR Focal Persons and the M&E Specialist, covering GRM procedures, email-recording formats, and QPR-1 debriefing.
- 29 December 2025: meeting held with the PIU-II Focal Person to discuss Q2 (Oct–Dec 2025) progress updates and to request fortnightly reporting on progress and complaints.

3.3. GRM Awareness Integration into Field Monitoring

Following a request from PIU-III, the M&E field teams integrated GRM awareness sessions into their routine Component-III monitoring visits during the quarter, as an additional service beyond the agreed scope of work — including sessions conducted in Dera Bugti, Nasirabad and Harnai districts. Beneficiary response was reported as positive, reflecting improved awareness, trust and accessibility of the grievance redressal system.

4. KEY BOTTLENECKS AND RISK ASSESSMENT

Component-IV made progress in project-wide coordination and oversight, monitoring and evaluation support, PMIS and reporting oversight, stakeholder communication, facilitation of implementation review meetings, monitoring of GRM and citizen engagement activities, coordination between FPMU, PIUs, consultants, and the World Bank, and support to planning and reporting requirements.

Component-IV primarily played an institutional coordination and governance role during the quarter; however, its direct studies under the relevant IRI have not yet advanced to a stage where measurable progress can be reported. Accordingly, its performance should be assessed through coordination effectiveness, oversight support, and institutional readiness rather than direct study outputs or physical achievements.

4.1 Bottleneck Analysis

The table below summarizes cross-component bottlenecks and risk areas affecting IFRAP implementation during the reporting period. It highlights the main constraints, identifies the components most affected, and provides a concise basis for management review, escalation, and corrective action planning.

Risk Area	Component Impacted
Design approval delays	C-I
Procurement/NOL delays	C-II
API/MIS integration issues	CI, C-II, C-III
Feasibility study delays	C-IV

4.2 Risk Assessment

Project-wide reviews indicate that Component-IV remains exposed primarily to institutional and governance risks rather than physical implementation risks and major risks are following:

Risk Area	Impact
Delayed strategic studies and institutional activities	Slower achievement of Component-IV outputs
Weak PMIS integration	Reduced management visibility
Inconsistent data quality	Reduced reliability of reporting
Delayed implementation decisions	Slower project-wide progress
Limited integration of risk management systems	Reduced early warning capability

Evidence from project monitoring suggests that the most significant risks facing Component-IV are linked to data systems, coordination, information management, and institutional processes.

5. PROPOSED CORRECTIVE ACTIONS AND MANAGEMENT PLAN

5.1 Recommended Corrective Actions

Issue	Corrective Action	Responsibility
Delays in design finalization and tendering under Component-I	Establish time-bound milestones for detailed design approval, safeguard clearances, and bid document completion	FPMU and PIU-I
Delayed procurement under Component-II	Prepare procurement acceleration plan with monthly monitoring of NOLs, procurement packages, and contract awards	FPMU and PIU-II
Feasibility studies under Component-IV not yet launched	Finalize ToRs, engage consultants, and approve study implementation schedule	FPMU
Weak implementation momentum	Introduce Project Readiness Index for all subprojects before each PSC meeting	FPMU and PIUs

5.2 Management Role of C-IV (FPMU) and Q3 Action Plan

FPMU should function as an implementation accelerator, not merely a coordination body. Any activity that remains in the preparatory stage for more than one reporting quarter should trigger escalation, recovery planning, and monthly senior management review until physical implementation begins. This is especially important for Component-I infrastructure works, Component-II hydromet investments, and Component-IV river basin studies, where substantial preparatory work has been completed but implementation has not yet commenced.

Component-IV has established the governance, coordination, monitoring, and reporting arrangements needed to support effective project implementation. Although direct outputs remain limited, the component provides the institutional framework for monitoring performance, managing risks, informing decisions, and maintaining accountability. Going forward, emphasis should move from institutional setup to performance improvement, digital integration, proactive risk management, and strategic oversight to support timely achievement of IFRAP objectives across all components.

5.2.1 FPMU ACTION PLAN FOR Q3

Since Component-IV mainly performs coordination, oversight, PMIS, GRM, stakeholder engagement, and strategic planning functions, the identified risks are largely related to delayed institutional outputs, weak data integration, inconsistent reporting quality, and limited progress on key studies and citizen engagement activities. These risks require timely management attention to strengthen project-wide oversight and support achievement of Component-IV IRI targets.

Priority Action	Lead	Support	Timeline
Launch Basin Studies	FPMU	WB	Q3
Finalize CE Strategy	FPMU	PIUs	Q3
Establish Project Readiness Dashboard	FPMU	PIUs	Q3
Conduct Project-Wide Risk Review	FPMU	All Components	Q3